



International Convention on the Elimination of All Forms of Racial Discrimination

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Committee on the Elimination of Racial Discrimination

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Item 4 of the provisional agenda

**Consideration of reports, comments and information submitted
by States Parties under article 9 of the Convention**

List of themes in relation to the combined twenty-fourth to twenty-sixth periodic reports of Finland

Note by the Country Rapporteur

1. The Committee on the Elimination of Racial Discrimination decided at its seventy-sixth session¹ that the Country Rapporteur would send to the State Party concerned a short list of themes, with a view to guiding and focusing the dialogue between the State Party's delegation and the Committee during the consideration of the State Party's report. The present document contains a list of such themes. It is not an exhaustive list; other issues may also be raised in the course of the dialogue. No written replies are required.

Legal, institutional and public policy framework for combating racial discrimination (arts. 2–7)

2. Results of the third and fourth National Action Plans on Fundamental and Human Rights, the action plan to combat racism and promote good relations, the “All in for Equality” project and the 2020–2022 national discrimination monitoring system.²

3. Caseload, resources and follow-up to recommendations of the Non-Discrimination Ombudsman and the National Non-Discrimination and Equality Tribunal, and efforts to strengthen their mandates and independence.³

4. Effects of recent amendments to the Non-Discrimination Act, including reassigning the duty to adopt early childhood education equality plans from providers to municipalities.⁴

Hate speech and hate crime (art. 4)

5. Measures to define and criminalize hate speech and hate crime under the Non-Discrimination Act, the Criminal Code and other legislation, in line with articles 1 and 4 of the Convention.⁵

¹ [A/65/18](#), para. 85.

² [CERD/C/FIN/CO/23](#), para. 5; and [CERD/C/FIN/24-26](#), paras. 25–32.

³ [CERD/C/FIN/CO/23](#), para. 5; and [CERD/C/FIN/24-26](#), paras. 128 and 264.

⁴ [CERD/C/FIN/CO/23](#), para. 3; and [CERD/C/FIN/24-26](#), paras. 21–24.

⁵ [CERD/C/FIN/CO/23](#), para. 10; and [CERD/C/FIN/24-26](#), paras. 90–100.



6. The effectiveness of legal, institutional and policy frameworks to prevent and condemn hate speech, hate crime and incitement to hatred, including in the media, online and by public officials and politicians.⁶

7. Updated statistics on cases of racial discrimination, including racist hate speech and hate crimes, including on the number of complaints received, investigations opened, prosecutions carried out, convictions secured and sanctions imposed, and on compensation awarded to victims, disaggregated by ground of discrimination, and information on efforts to address underreporting.⁷

8. Measures to ensure that law enforcement and other officials do not engage in racial discrimination, including racially motivated violence and racial profiling.⁸

Situation of the Sámi people (arts. 2–7)

9. Implementation of the reformed Act on the Sámi Parliament, which entered into force on 1 August 2025, including how it gives effect to Sámi self-determination, and follow-up to the final report of the truth and reconciliation Commission concerning the Sámi people.⁹

10. Measures to ensure the free, prior and informed consent of the Sámi people in projects affecting their traditional lands and resources, in particular green-transition and mining projects.¹⁰

11. Efforts to protect Sámi livelihoods, including reindeer husbandry, fishing and hunting, including from the impacts of climate change.¹¹

12. Plans to resume consideration of the subject of ratifying the Indigenous and Tribal Peoples Convention, 1989 (No. 169), of the International Labour Organization.¹²

13. Progress in implementing the action plan for the revitalization of the Sámi languages and efforts to ensure Sámi-language instruction outside the Sámi homeland.¹³

Situation of Roma and other ethnic minorities (arts. 2–7)

14. Results of the third National Roma Policy (2023–2030), particularly in combating antigypsyism and discrimination against Roma in employment, housing and education, and in revitalizing the Romani language.¹⁴

15. Measures to combat racial discrimination against people of African descent, speakers of Russian and speakers of Estonian, Muslims and other minorities in employment (particularly women perceived to have foreign backgrounds), housing, education, healthcare and interactions with law enforcement, and to ensure access to effective remedies.¹⁵

16. Efforts to combat the bullying of ethnic minority children in schools, including sufficient training for administrators and teachers.¹⁶

17. Measures to address reportedly higher rates of gender-based violence, including honour-based violence, against women and girls from ethnic minorities.¹⁷

⁶ CERD/C/FIN/CO/23, paras. 10 and 11; and CERD/C/FIN/24-26, paras. 90–103.

⁷ CERD/C/FIN/CO/23, paras. 8, 9 and 11; and CERD/C/FIN/24-26, paras. 100, 236 and 265.

⁸ CERD/C/FIN/CO/23, para. 11; and CERD/C/FIN/24-26, paras. 105 and 265.

⁹ CERD/C/FIN/CO/23, paras. 14 and 15; and CERD/C/FIN/24-26, paras. 72 and 150–156.

¹⁰ CERD/C/FIN/CO/23, paras. 16 and 17; and CERD/C/FIN/24-26, paras. 205–215.

¹¹ CERD/C/FIN/CO/23, paras. 16 and 17; and CERD/C/FIN/24-26, paras. 203–209.

¹² CERD/C/FIN/CO/23, paras. 17 and 26; and CERD/C/FIN/24-26, para. 260.

¹³ CERD/C/FIN/CO/23, paras. 18 and 19; and CERD/C/FIN/24-26, paras. 191–196.

¹⁴ CERD/C/FIN/CO/23, paras. 12 and 13; and CERD/C/FIN/24-26, paras. 173–186.

¹⁵ CERD/C/FIN/CO/23, paras. 10, 20 and 21; and CERD/C/FIN/24-26, paras. 217–228, 247–250 and 263–265.

¹⁶ CERD/C/FIN/CO/23, paras. 22 and 23; and CERD/C/FIN/24-26, paras. 71 and 88.

¹⁷ CERD/C/FIN/24-26, paras. 112–117.

Situation of non-citizens, including migrants, asylum-seekers and refugees (arts. 5–7)

18. Recent or proposed legislative changes affecting non-citizens, including with regard to the Citizenship Act, the act on temporary measures to combat instrumentalized migration, the Reception Act, the Aliens Act and refugee quotas, and their impact on asylum-seekers, migrants and refugees.¹⁸

19. Updated statistics on asylum applications and outcomes, disaggregated by country of origin, and on the duration of administrative detention in this context, and the number of asylum-seekers, including children, held in police facilities.¹⁹

20. Measures to ensure effective access to affordable and adequate healthcare, employment, family reunification and justice for asylum-seekers, refugees and migrants.²⁰

21. Efforts to collaborate with and support civil society organizations, including migrant-led organizations.²¹

¹⁸ CERD/C/FIN/CO/23, paras. 24 and 25; and CERD/C/FIN/24-26, paras. 60–66 and 169.

¹⁹ CERD/C/FIN/CO/23, paras. 24 and 25; and CERD/C/FIN/24-26, paras. 162–165, 170 and 171.

²⁰ CERD/C/FIN/CO/23, paras. 24 and 25; and CERD/C/FIN/24-26, paras. 60, 169, 232 and 233.

²¹ CERD/C/FIN/CO/23, para. 29; and CERD/C/FIN/24-26, paras. 251–256 and 266.